

The Commonwealth of Massachusetts
Department of the State Treasurer
State House
Boston, Massachusetts 02133

Steven Grossman
Treasurer and Receiver General

June 4, 2012

The Honorable Stephen M. Brewer, Chair
Senate Ways and Means Committee
State House, Room 212
Boston, MA 02133

The Honorable Brian S. Dempsey, Chair
House Ways and Means Committee
State House, Room 243
Boston, MA 02133

Dear Senator Brewer and Representative Dempsey:

Pursuant to Massachusetts General Laws Chapter 10, Section 10, the Office of the State Treasurer and Receiver General and the Executive Office for Administration and Finance hereby submit the current cash flow forecast for fiscal years 2012 and 2013.

Certain cash items, such as the balance of the Stabilization Fund as well as a number of other funds, are required to be categorized as segregated and do not contribute to the Commonwealth's "pool" of non-segregated cash balances. These segregated items are statutorily restricted for a specific purpose.

Please note that the fiscal year 2012 and 2013 cash flow forecast projects monthly cash closing balances. Given the variable nature of state cash expenditures and revenues, the daily cash balances often differ greatly from the projected monthly closing balance.

Highlights of Fiscal Year 2012

Fiscal year 2012 is based upon the General Appropriation Act (GAA) signed on July 11, 2011. It includes all supplemental appropriations filed, enacted or anticipated as well as all prior appropriations continued into fiscal year 2012. Fiscal year 2012 projections are based on actual spending and revenue through April 2012 and estimates for the remainder of fiscal year 2012.

Total spending in the final fiscal year 2012 budget approved by the Governor amounts to approximately \$30.598 billion. The budget assumes tax revenues of \$20.615 billion, reflecting the fiscal year 2012 consensus tax estimate of \$20.525 billion, which was adjusted for the impact of revenue initiatives enacted as part of the budget - most notably a one-year delay of the FAS 109 deductions (\$45.9 million), enhanced tax enforcement initiatives (\$61.5 million), and the impact of a two-day sales tax holiday (-\$20.5 million) held on August 13-14, 2011. On October 17, 2011, the Secretary of Administration and Finance, based on available data on tax revenue collections and economic trends, revised the fiscal year

*The use of the term "fiscal year" is generic, meaning the period from July 1, 2011 to June 30, 2012, rather than as the term is specifically defined for budget purposes. This is because for cash purposes the "fiscal year" includes "accounts payable" activity for fiscal year 2011, and excludes "accounts payable" activity for fiscal year 2012.

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2012 tax revenue estimate from \$20.615 billion to \$21.010 billion. The gross tax figure includes \$1.478 billion dedicated to the Commonwealth's pension obligation, \$779.1 million in sales tax revenues dedicated to the MBTA and \$664.3 million in sales tax revenues dedicated to the MSBA.

The fiscal year 2012 budget authorizes a \$200.0 million withdrawal from the Stabilization Fund, the use of fiscal year 2012 interest earnings on the Stabilization Fund and an additional \$103.7 million in savings achieved by suspending the statutorily required deposit into the Stabilization Fund of 0.5% of total tax revenue. A new statutory provision passed as a part of the fiscal year 2012 budget requires one-time settlement payments in excess of \$10.0 million to be deposited in the Stabilization Fund. Through May 2012, approximately \$404.5 million has been deposited into the Stabilization Fund as a result of this new requirement. In addition, there is expected to be a projected deposit of \$5.0 million from estimated capital gains tax revenues in excess of \$1.0 billion, as well as a \$20.0 million withdrawal from the Fund called for in the recently passed gaming legislation to support start-up costs of the Massachusetts Gaming Commission and a \$29.4 million withdrawal from the fund to pay for the Ambulatory Payment Group (APG) settlement agreed to by the Commonwealth in January 2012. The Stabilization Fund is projected to have a \$1.538 billion balance at the end of fiscal year 2012.

The fiscal year 2012 budget assumes total transfers from the Lottery of \$986.5 million to fund various commitments appropriated by the Legislature from the State Lottery Fund and the Arts Lottery Fund, including Lottery administrative expenses, and \$809.8 million in appropriations for local aid to cities and towns, with the balance, if any, to be transferred to the General Fund for the general activities of the Commonwealth. For fiscal year 2012, the State Lottery Commission is currently projecting net operating revenues of \$1,038.2 million to fund the assumed transfers.

The Commonwealth's five-year capital investment plan, which is reviewed annually, calls for fiscal year 2012 bond issuance of approximately \$2.212 billion, which includes \$1.75 billion in bond cap and an adjusted \$462.0 million of borrowing for the Accelerated Bridge Program. For cash flow needs for fiscal year 2012, Treasury issued \$1.2 billion in Revenue Anticipation Notes (RANs) on November 22, 2011 at an average borrowing cost of 0.1%. The RANs were repaid on April 26, 2012 and May 31, 2012.

Highlights of Fiscal Year 2013

Fiscal year 2013 projections are based on the Governor's House 2 budget recommendation. It is included on the basis of historical precedent in order to provide a starting point for the analysis of the Commonwealth's fiscal year 2013 cash needs. The usage of House 2 does not constitute the Treasury's endorsement of the proposal.

On January 12, 2012, a fiscal year 2013 consensus tax revenue estimate of \$21.950 billion was agreed upon by the Secretary of Administration and Finance and the Chairs of the House and Senate Committees on Ways and Means. Of this amount, \$1.1 billion is assumed to be generated from taxes on capital gains. Under the new statutory fiscal policy, \$100.0 million of this capital gains tax revenue will be required to be deposited into the Stabilization Fund and will not be available for budgetary purposes. The gross tax figure also includes \$1.552 billion dedicated to the Commonwealth's pension obligation, \$786.8 million in sales tax revenues dedicated to the MBTA, \$689.4 million in sales tax revenues dedicated to the MSBA and \$20.2 million for the Workforce Training Fund. After taking into account these off-budget transfers and the \$100.0 million of capital gains tax revenue that must be deposited in the Stabilization Fund, the Secretary and Committees agreed that \$18.801 billion will be the maximum amount of tax revenue

The Honorable Stephen M. Brewer, Chair
The Honorable Brian S. Dempsey, Chair
June 4, 2012
Page 3 of 3

available for the GAA in fiscal year 2013, and they will base their respective budget recommendations on that number.

On January 25, 2012, the Governor filed with the Legislature his budget recommendations for fiscal year 2013. The Governor's fiscal year 2013 budget recommendation proposes state spending of \$32.310 billion, or a 2.98 percent increase from the current year estimated spending levels. The Governor's budget relies on \$541.0 million in one-time resources, including a \$400.0 million withdrawal from the Stabilization Fund, down from the fiscal year 2012 assumption of \$620.0 million. In his fiscal year 2013 proposal, the Governor includes \$260.0 million in new revenue initiatives and proposes a number of reforms to existing state programs, including family homeless services, public counsel services for indigent persons, continued cost-controlling measures in the state's various health care programs and state community college programs.

The State Lottery Commission is projecting net operating revenues between \$1,015.0 million and \$1,024.9 million for fiscal year 2013.

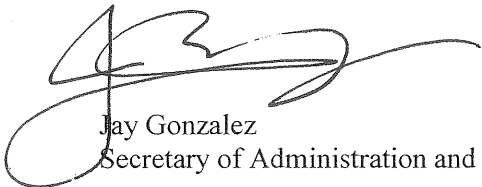
The Commonwealth's five-year capital investment plan, which is reviewed annually, calls for fiscal year 2013 bond issuance of approximately \$2.363 billion, which includes \$1.875 billion in bond cap and \$488.7 million of borrowing for the Accelerated Bridge Program. For cash flow needs for fiscal year 2013, Treasury expects to issue RANs in September 2012 with repayment in the final quarter of fiscal year 2013.

Treasury, Administration and Finance and Comptroller staffs continue to meet regularly to monitor the status of the Commonwealth's cash position. Please feel free to contact our respective staffs if you require additional information.

Sincerely,



Steven Grossman
Treasurer and Receiver General



Jay Gonzalez
Secretary of Administration and Finance

Enclosures

June 4, 2012

**CASH AND INVESTMENTS
AS OF JANUARY 31, 2011**

Cash	\$ 355.158
Investments	<u>1,797.313</u>
Total	\$2,152.471
Less float (actual)	<u>(204.324)</u>
	<u>\$1,948.147</u>
Segregated bond funds	\$ 851.000
Non-segregated cash	<u>1,948.147</u>
Total	<u>\$2,799.147</u>

**CASH AND INVESTMENTS
AS OF APRIL 30, 2011**

Cash	\$ 133.870
Investments	<u>2,373.099</u>
Total	\$2,506.969
Less float (actual)	<u>(260.941)</u>
	<u>\$2,246.028</u>
Segregated bond funds	\$ 826.900
Non-segregated cash	<u>2,246.028</u>
Total	<u>\$3,072.928</u>

**CASH AND INVESTMENTS
AS OF JULY 31, 2011**

Cash	\$ 38.542
Investments	<u>2,419.713</u>
Total	\$2,458.255
Less float (actual)	<u>(263.606)</u>
	<u>\$2,194.649</u>
Segregated bond funds	\$ 441.700
Non-segregated cash	<u>2,194.649</u>
Total	<u>\$2,636.349</u>

June 4, 2012

**CASH AND INVESTMENTS
AS OF OCTOBER 31, 2011**

Cash	\$ 7.607
Investments	<u>1,714.391</u>
Total	\$1,721.998
Less float (actual)	<u>(199.522)</u>
	<u>\$1,522.476</u>
Segregated bond funds	\$ 360.900
Non-segregated cash	<u>1,522.476</u>
Total	<u>\$1,883.376</u>

**CASH AND INVESTMENTS
AS OF JANUARY 31, 2012**

Cash	\$ 40.781
Investments	<u>2,134.992</u>
Total	\$2,175.773
Less float (actual)	<u>(180.328)</u>
	<u>\$1,995.445</u>
Segregated bond funds	\$ 532.800
Non-segregated cash	<u>1,995.445</u>
Total	<u>\$2,528.245</u>

**CASH AND INVESTMENTS
AS OF APRIL 30, 2012**

Cash	\$ 40.962
Investments	<u>2,007.513</u>
Total	\$2,048.475
Less float (actual)	<u>(224.683)</u>
	<u>\$1,823.792</u>
Segregated bond funds	\$ 588.800
Non-segregated cash	<u>1,823.792</u>
Total	<u>\$2,412.592</u>